national**grid**

Entry Capacity Transfer and Trade Methodology Statement Consultation Conclusions Report

22nd February 2008

Consultation Report - Proposed Entry Capacity Transfer and Trade Methodology **Statement**

Executive Summary

Introduction

Special Condition C8D paragraphs 11 and 12 of National Grid Gas' Gas Transporter Licence in respect of the NTS (the "Licence") sets out obligations to prepare and submit for approval by the Authority entry capacity transfer and entry capacity trade methodology statements setting out the methodologies that the licensee "NG NTS" will use to facilitate entry capacity transfers and entry capacity trades. In addition, NG NTS is obliged to consult with relevant shippers prior to modifying the methodologies. NG NTS considers that it is appropriate to prepare a single document to meet these proposed obligations.

On 31st August 2007 NG NTS submitted to the authority proposals for the Entry Capacity Transfer and Trade Methodology Statement ("T&T MS"). These proposals were developed to align to UNC Modification Proposal 0169 ("Transfer and Trading of Capacity between ASEPs") which only covered winter 2007/08. On 6th September 2007¹ the Authority approved the proposals.

Subsequently, NG NTS, together with the industry, developed enduring proposals for entry capacity transfer and trade. This resulted in the raising of UNC Modification Proposal 0187 (and 0187A) ("Alterations to the RMSEC Auction to Accommodate Transfer and Trade of Capacity between ASEPs"). NG NTS has reviewed the T&T MS and proposed alterations to meet the requirements of proposal 0187 (and 0187A) and also to meet some of the concerns raised in respect of the original T&T MS. On 19th December 2007 NG NTS invited views in respect of the revised proposals to be made by 17th January 2008 (subsequently extended to 8th February 2008).

UNC Modification Proposal 0187 has been raised by NG NTS to support the principle and process for entry capacity transfer and trade. Reference should be made to the proposal and the modification report for details of proposed UNC processes; this methodology statement supports the Licence and UNC modification proposals in defining the methodology for determining entry capacity transfer and trade exchange rates. In order to become effective it assumes that the UNC modification proposal is approved and implemented.

This document sets out National Grid NTS's conclusions on its consultation on the proposed Entry Capacity Transfer and Trade Methodology Statement. It provides a summary of the representations received, NG NTS's response and an indication of whether changes have been made to the proposed statement.

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¹ Approval of the Entry Capacity Transfer and Trade Methodology Statement – Ofgem ref 220/07 – 6th September 2007.

Consultation Report - Proposed Entry Capacity Transfer and Trade Methodology Statement

Responses

Representations were received from the seven respondents listed below.

EDF Energy (EdF) BG Gas Services (BGGS) Scottish and Southern Energy (SSE) RWE npower (RWE) Scottish Power (SP) E.On UK plc (EON) Statoil UK (Stuk)

The majority of responses acknowledge the advances of this methodology over the interim methodology with few comments on the specific detail. Those comments focusing on the methodology relate to

lack of clarity as to the meaning of "material increases in costs".

NG NTS believes that it is not appropriate to put a precise definition (in monetary terms) on "material". However, an improved statement on how "material" will be determined is proposed (see 2.1 below).

The assumptions made to derive appropriate supply and demand data.

Individual points have been addressed in the table below.

Other constraint costs.

The most likely cost impact of unlimited transfer and trade of capacity would be an increase in capacity buy-back costs. Hence the methodology defines how NG NTS will identify an increase in buy-back risk. However, transfer and trade of capacity can increase costs in other ways which, to comply with the Licence, NG NTS should take reasonable endeavours to avoid. Examples of these costs are given (see 4.1 below).

Most responses raise more general issues some of which should be addressed outside the statement. The main comments are:

The need for an audit, or regulatory oversight, of the application of the methodology to reassure Users that the maximum quantity of capacity is reallocated consistent with Licence obligations.

The proposal for an audit of the interim Transfer and Trades process has been accepted and will be undertaken following agreement of the scope. NG NTS believes that the outcome of this audit should be considered before commitment is made to auditing of enduring arrangements. However, NG NTS will cooperate with Ofgem if further independent auditing is required.

Respondents have differing views regarding potential changes to the risk of individual parties. E.ON suggests (5.4) that the methodology is being used by NG NTS to reduce its own risk. However Statoil UK (3.6) and Scottish Power (6.2) are concerned that the methodology will risk their existing capacity rights or ability to access existing capacity.

NG NTS believes that it has developed a tool that assists some Users to manage their risks (i.e. facilitates movement of capacity) without significantly increasing the risk to other Users or reducing NG NTS's risks.

RWE recognises the complexities of the transfer and trade process (2.2, 3.2) and believe that publication of additional information would improve transparency and understanding.

NG NTS will consider whether information, in excess of that required by UNC modification proposal 0187, can be made available.

Detailed comments from respondents and NG NTS's response to these comments are provided in the following table.

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Party	Issue	Response Quotes	National Grid NTS Response	Proposed changes	
1 – Audit / Regulatory Scrutiny.					
1.1 EdF	Requirement for Audit	As a Gas Shipper without access to NGG's planning model EDF Energy is unable to identify whether the proposed methodology is consistent with the economic and efficient operation of the pipeline system. We therefore believe that it would be prudent for both the interim and enduring model to be audited. This will provide the industry with assurance regarding the operation of these new arrangements, and also help to inform the development of any enduring regime.			
1.2 BGGS	Regulatory Scrutiny	Although NG has laid out a reasonable procedure for determining demand levels based on highest and lowest demand levels over the previous 5 years, there is still an element of discretion available to NG when determining what demand levels NG will use. BG recognises that this is inevitable, given the nature of the system, changing demand patterns and so forth; nonetheless it is a weakness of the regulatory framework that there is no regulatory scrutiny mechanism to check if NG is being reasonable in its approach.	As the comment suggests, the methodology is clear in identifying the potential range of demand that might be experienced in the Transfer and Trade period being considered. The element of NG NTS discretion arises when		
		NG has similar discretion when it comes to supply scenarios as these are based on a "reasonable assessment of a credible "difficult" supply situation." Again the concern is not	As discussed above, due to time and resource limitations it is not possible for NG NTS to study all possible supply patterns that may cause		

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			constraints. NG NTS will use operational	
			experiences and historical flow patterns to	
			construct test scenarios. However, to address	
		it is that there is no means of checking if NG has indeed	concerns previously raised by the industry,	
		been "reasonable" in its approach.	greater detail has been provided (para. 29) on	
			how supply scenarios will be derived.	
			With regard to "checking" NG NTS will	
			cooperate with the Regulator to demonstrate	
			that any assumptions taken are reasonable.	
1.3	Requirement for	Key to the amount of capacity made available for Trade &	The proposal for an audit of the interim Transfer	
SSE	Audit		and Trades process has been accepted by	
		SSE has no way of knowing if these assumptions are	Ofgem and will be undertaken following	
		representative of the network and are optimal.	agreement of the scope.	
		representative of the flottleff and the optimum	NG NTS believes that the outcome of this audit	
		SSE has been supportive of the requests for an	will demonstrate that the assumptions were	
		independent review and formally makes this request again.	representative of the network and that the	
		The assumptions that SSE would like to be confirmed as	maximum amount of capacity was transferred	
		appropriate, without releasing commercially sensitive data,	and traded consistent with Shipper bids and the	
		are the:	interim methodology.	
			interim methodology.	
		Demand levels		
		Exchange rates		
		Stability limits		
		TBE "flexed scenarios"		
		Definition of "avoid material increase in costs"		
		Once SSE has been given comfort from the external review		
		that the assumptions are appropriate we would be		
		supportive of the methodology. Until then SSE is unable to		
		have confidence in the assumptions and as a result the		
		methodology.		
1.4	Requirement for	Many of our concerns relate to the lack of transparency	The proposal for an audit of the interim Transfer	
EON	Audit		and Trades process has been accepted by	
-~'`	, tadit	that any enduring solution must place transparency and	Ofgem and will be undertaken following	
		simplicity at the top of the agenda As you will be	agreement of the scope.	
		aware, Shippers will be shortly initiating an audit of the	NG NTS believes that the outcome of this audit	
		interim trade and transfer arrangements, which should	will demonstrate that the assumptions and	
		address major industry concerns, such as the lack of	methodology were not unduly conservative and	
		transparency in the calculations underlying the methodology		
		and use of data, the apparently conservative nature of the	back risk but was used to maintain it. In the	

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model inputs and concern that this methodology could be used to actually reduce the level of buyback risk agreed as part of the TPCR package. Until this process is completed and the results shared, it makes it very hard for us to comment on the detail of the methodology statement, given the lack of supporting data.

revised T&T MS (and mod 187) NG NTS believes it has put forward proposals that will increase the quantity of capacity moved between ASEPs.

2 - Material Increase in costs / Buy back risk

2.1 Definition of EdF "Material Increase in Costs"

We would also note that central to the methodology is NGG avoiding "material seek clarity as to what NGG has classified material, and how it has reached this view. We would further seek clarity as to how NGG has modelled this in relation to the entry capacity buy back incentive. We believe that this concept is fundamental to the entire methodology and further transparency is required to inform Shipper responses and ensure that the impact of the methodology is as Ofgem intended.

NG NTS believes that the methodology is consistent with the Licence which requires that Transfers and increases in costs". We would therefore Trades do not result in "material increases in costs..... to be incurred by [NG NTS]" or, therefore, other Shippers. NG NTS has interpreted this primarily as avoiding increases in buy-back costs over and above that agreed as part of TPCR package. In respect of buy-backs "materiality" is defined as those buy-back costs determined under the credible supply scenarios studied.

> Buy-back costs are highly dependent upon supply patterns, which are becoming increasingly uncertain. Transfer and Trades adds further complexity with changing flows at the recipient and donor ASEPS. It is not feasible for NG NTS to consider every supply pattern that may cause an increase in buyback costs over and above that that would be expected without Transfer and Trade. Therefore, NG NTS has proposed to use a set of test supply scenarios to identify incremental buyback risks. However, it is possible that there are supply patterns which could cause incremental buyback costs but are not studied. or are considered unlikely. NG NTS considers these incremental buyback risks are, for the purpose of the licence obligation, "non-material". This does not mean that these scenarios, and the associated increase in costs, will not occur.

In terms of buy-back costs a "material increase in costs" is defined in paragraph 44. However, consistent with paragraphs 18 and 42, NG NTS

Expand (additional section in red) paragraph 14 to define "Material Increase in costs" as below.

The methodology described in this statement has been developed to best meet the capacity trade and capacity transfer objectives detailed in paragraph 8. Specifically a "material increase in cost" will occur where a transfer or trade is anticipated, in accordance with the assumptions and analysis defined in this methodology. to result in a network failure requiring constraint management action. Any increase in constraint management costs in excess of that expected in the absence of any proposed transfer or trade is considered a "material increase". For the avoidance of doubt, any constraint management costs arising from circumstances that NG NTS has considered. in applying this methodology, unlikely to occur will be

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			considers that in some cases the risk has a low probability so the increased cost is considered non-material. In addition to capacity buy-backs other costs may be considered material. These are listed in footnote 1 and paragraph 19. NG NTS has sought to improve clarity in how materiality (and non materiality) will be determined.	considered "non-material". This does not mean that such circumstance and costs will not occur.
	Information provision	used to determine the exchange rates applied to transfers and trades of entry capacity between donor and recipient ASEPs is complex, and is heavily dependent on National Grid's interpretation of their obligation to avoid	materiality (and non-materiality) will be determined. If implemented, mod 187 will require NG NTS to publish a range of information including allocated quantities and aggregate exchange rates. In the event that little or no capacity is allocated as a result of Transfer and Trades NG NTS will, subject to any confidentiality issues, provide additional information by way of an explanation.	
BGGS	Definition of "Material Increase in Costs"			

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2.4 Stuk	Conflict with UNC mod proposal	accepted if it leads to a 'material increase in costs', including entry capacity buy back costs or other constraint management costs. There appear to be inconsistencies, however, with the Code Modification proposals 0187 and 0187A, where both Proposers state that implementation of their	increases in commanagement commanagement collimited in that it above) so there constraints resuexchange rates between consequaranteed no	exchange rates with some additional		
		inspire confidence in the proposed regime.				
3- Supp	oorting Data / Ass	umptions				
3.1 EdF	Supply / Demand data	We would further note that NGG's determ supply and demand scenarios will have a impact on the amount of capacity that coreallocated as a result of this methodolog exchange rates that are employed. We twelcome NGG's intention to model these using both the most up to date TBE data patterns. However we would make the for observations: • Whilst NGG is using a forecast of supp TBE, it is relying on historical consump demand. We would therefore seek clar NGG has taken these different approach.	a significant ould be gy and the herefore escenarios and historical ollowing ly from the tion patterns for ity as to why	To identify the most appropriate scena analysis both historical and forecast da to determine both supply and demand (See paragraph 24 – demand; paragra third bullet – supply).	ata are used assumptions.	"significant".
		 NGG have indicated that they will adjust "forecast" "to take account of any signified in demand". We believe that it would be 	ficant changes	Paragraph 24 sets out a process for de range of demand levels for analysis. No consider demand levels outside of this	G NTS may	Examples of a "significant change in demand" would

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and what they classify as significant? would be classified as being outside the range determined by the process set out. A difficult supply situation is one where supplies are assumed to be high at ASEPs close to the recipient assassement of a 'credible' determined assumption at the recipient ASEP. However, it may not be credible to assure that they can re-occur. By averaging these historical scenarios NG NTS will accurate whether anditional intelligence to determine how scenarios should be worther that it is credible to assure that they can re-occur. By averaging these historical scenarios the extremes will be removed. NG NTS will use market intelligence to determine how scenarios should be modified to account for new ASEPs. Relevant assumptions are provided in the T&T MS. However, NG NTS will consider whether additional information og, demand levels considered, can be provided after allocations to help industry understanding. Basis of data We are supportive of the physical and historic flow basis of the calculation of the		1			, , , , , , , , , , , , , , , , , , ,
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consuming plant is commissioned. "Significant" would be classified as being outside the range determined by the process set out. *We would also seek clarity as to what NGG's assessment of a "credible" difficult" supply situation" would entail. We would not that any "difficult" supply scenarios may provide an appropriate indication of future supplies, but would question how a theoretical supply scenario could be more credible. *A difficult supply situation is one where supplies are assumed to be high at ASEPs close to the recipient has ESEP close to the recipient in that take anticipated ASEP under consideration. In this scenario adjacent demand supply scenarios may provide an appropriate indication of future supplies, but would question how at heoretical supply scenarios oculd be more credible. **BYET Under Consideration of the recipient ASEP. However, it may not be credible that all adjacent ASEP. However, it may not be credible that all adjacent ASEP. However, it may not be credible that all adjacent ASEPs flow at maximum capability. Hence, by using "credible" scenarios NG NTS will excessive limits on exchange rates. This is achieved by taking a minimum of five historical scenarios the extremes will be removed. NG NTS will use market intelligence to determine how scenarios should be modified to account for new ASEPs. **BYET OF A SEPS CONTINUE TO THE OF A SEPS CONTINUE			and what they classify as significant?		
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EON parameters used principles have changed, we are disappointed that proposed enduring arrangements that should			exchange rates.		
EON parameters used principles have changed, we are disappointed that proposed enduring arrangements that should	3.4	Explanation of	Although we are fully aware that the underlying	In response to industry concerns NG NTS has	
		1.		facilitate greater movement of capacity and	

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	process.	in regard of the "interim" charging methodology; specifically: • The need for greater transparency in determination of the 'NAM's, 'ZAM's and inter-zonal exchange rates; • The need for greater transparency with respect to underlying assumptions and the data used; • Provision of a rationale for the choice of data; • Provision of a rationale for the definition of zones;	removes some of the complexities of the interim arrangements. Hence NG NTS feels that it is no longer necessary to detail process relating to interim processes, particularly within the T&T MS relating to the enduring arrangement. However, this may be covered by the audit referred to in 1.1 above.
3.5 EON	Demand data	In Appendix 1, what does "average maximum" and "average minimum" mean in the column headings? Para 24 suggests it is just the maximum and minimum, so where does the "average" come from?	The second paragraph in 24 clarifies. "To avoid using extreme scenarios that could limit the potential Exchange Rate the average of the five annual high levelswill be determined."
3.6 Stuk	Existing rights	Much of the assumptions made in the Statement are untested and, therefore, render it difficult to respond with any certainty, as to the most appropriate route to facilitate the Trade and Transfer of capacity and the extent to which such a process risks Users' existing capacity rights and the integrity of the System. To a certain extent, the Transfer and Trade process was tested under the interim arrangements. NG NTS has developed enduring proposals that it believes are consistent with its Licence obligations and also take into account the experiences and industry feedback on the interim arrangement. In doing so the impact on Users' existing capacity rights should be low, but, as stated in 1.2, the risk is not zero.	
4 – Met	hodology		
4.1 BGGS	Other constraint costs	It is not clear what is meant by "other constraint costs" which are not buyback costs, as a reason to reject Trans & Trades. These should be more clearly explained.	This is covered by the footnote on page 6 sfers
4.2 SP	ASEP to ASEP	We want to ensure that prices paid are cost-reflective inasmuch as they reflect the costs of providing capacity at the entry point and not generalised across the system based on constraints at particular points in certain areas. We are pleased that the methodology is undertaken on a ASEP to ASEP basis.	identified and Exchange Rates determined. ASEP to ASEP methodology should increase the quantity of capacity reallocated.
4.3 EON	Other constraint costs	Para 19 is very vague. Surely, if National Grid identifies scalled "other factors", they should initiate a change to the methodology which must go through the normal governa channels, rather than just giving National Grid complete (and unacceptable) discretion.	e increases in costs. NG NTS has identified a

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			take account of, cui	rrently, unknown factors.	
4.4 Stuk	Existing commitments	STUK welcomes NGG NTS's assurances that Trades and Transfers shall not be accepted if it leads to existing (and committed) commitments not being maintained.	Noted		
	Existing commitments	should make sure that this methodology is, and continues to be, consistent and compliant with "regulatory and	consistent and com NG NTS believes thesential, that regul	s, and will continue to be, ipliant with agreements etc. nat it not only acceptable, but latory and commercial whether or not to accept a	
4.6 EON	Re-balancing	In Para 45, it is not clear where NG will increase supplies to maintain a supply/demand balance. Based on the example in the appendix, it looks to be the same ASEP as was used in para 42(f).	The assumption is o	correct.	
4.7 Stuk	Avoidance of Increased Risk	Generic exchange rates provided market participants with certainty of allocation, whereas specific exchange rates, as proposed for the enduring regime, should lead to more capacity available for Trades and Transfers but less certainty. We would welcome further analysis to ensure that the appropriate level of capacity is made available for allocation, without increasing risk.	the proposal should available for Trades NG NTS will investi analysis of the pote	gate whether further ential exchange rate can be it is not clear how "without	
5 – Gen	eral				
5.1 EdF		EDF Energy has supported the development of this transfer mechanism through the Transmission Workstreams. We hav NGG's approach to these meetings whereby they have soug industry views on these matters and incorporate these into a solution that builds upon the lessons learned from last years Auction.	e welcomed nt to listen to n enduring	d	
5.2 BGGS		The draft statement is a clear exposition of the factors that N to take into account when calculating Transfer Rates. However some concerns which are outlined below. Many of these are those we expressed in our response to the previous consultated and Transfer Methodology statement last year. It is to be welcomed that NG's Methodology Statement is more than the factors that N is to be welcomed that NG's Methodology Statement is more than the factors that N is to be welcomed that NG's Methodology Statement is more than the factors that N is to be welcomed that N is	er we have similar to tion on the	d	

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		than the previous version, and that NG has explained in more detail how it will determine exchange rates by analysing demand and supply scenarios. The Statement is an improvement on the previous version.	
5.3 SP		We appreciate all the work undertaken to develop an enduring regime for the trade and transfer of capacity. Our view is that the parameters for any regime that can have profound impacts on stakeholders in the energy market should have adequate consultation and discussion prior to implementation or inclusion in the National Grid licence. We have found it particularly difficult to follow the rushed changes and had issues with the outcomes of methodologies applied retrospectively. In this case we are pleased to support the basis of a methodology that should be able to make additional capacity become available to the market.	Noted
5.4 EON	Balance of risk	We are pleased that National Grid has invested considerable efforts into developing a workable trade and transfer solution, but we are very concerned that what has been produced at the end of the process has effectively become a tool for NG NTS to help manage its own risk rather than a tool for Shippers to manage theirs. As such, we consider the proposed arrangements and the accompanying charging methodology to be much less user-friendly than the recent winter 2007/8 'interim' arrangements.	NG NTS has developed processes to facilitate the transfer and trade of capacity, i.e. to provide a tool for Shippers to manage their risk. In doing so NG NTS has been aware of the risks to other Shippers (see 2.4 and 3.6) and of its Licence obligation with respect to costs. The process is intended therefore, to avoid increases in NG NTS's risk profile, but not to decrease it.
	Scrutiny of NG NTS	The key problem with the "new" entry capacity regime consisting of lower baselines, transfer & trade, and substitution is that it requires closer monitoring of NG to ensure that the maximum amount of capacity is being released to the market, to facilitate gas flows to the market. Without such monitoring there is a real risk that, by taking a conservative approach, the capacity that NG makes available is less than it could be.	Noted. "Monitoring of NG" is an issue for Ofgem.
5.6 Stuk		STUK remains concerned, however, that the proposed Methodology Statement does not facilitate Trades and Transfers, to the extent of being compatible with the physical capabilities of the NTS and avoiding material increases in costs.	See 5.4
5.7 Stuk	Overall regime change process	STUK would like to take this opportunity to raise our concern that at no point during this process have all the detailed changes to the entry regime been considered holistically, nor the interaction with the exit regime. Clearly, changes proposed to any aspect of the entry regime will	NG NTS acknowledges the concerns raised. However, these issues were considered together in the various consultations in the

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	announced the second state of the second	with the netential for IDOD	1
	consequently impact other areas of the regime,		
	unintended consequences.	Notwithstanding this NG NTS has	
		been conscious of the time	
	At present, changes to Gas Entry baselines, sul		
	exit), charging, with respect to identifying 'spare		
	Capacity reserve price discounts, changes to lo		
	possibly extra medium term-auctions, required t		
	to baselines are some of the areas being consu		
	will, to a greater or lesser degree, have interacti		
	understood, unless considered as a whole. STU		
	industry working groups, specifically designed to		
	changes holistically, are established at the earlie		
	that stakeholders fully understand the changes l		
	issues the proposals seek to address and wheth	J ,	
	actually address the same issue and, therefore,		
	one. The value of such industry discussion can	• • • • • • • • • • • • • • • • • • • •	
	facilitating workable, economic and efficient solu	Licence obligations to introduce	
	weaknesses in the current regime.	these new processes.	
	We acknowledge that the purpose of this consu	· ·	
	views on the Entry Capacity Transfer and Trade		
	however, the success or otherwise of any change		
	differing levels, dependent on what changes are		
	areas. It is for this reason that we have felt it ne		
	proposals to be considered holistically, to ensure		
	proposed, work in unison and do not cancel out		
	or do not result in unintended consequences wh		
	overlooked.	ion might otherwise be	
	overiooned.		
6 -Misc	ellaneous		
6.1	This statement is also important in that it legitim		
SP	trading behaviours that could potentially be abuse		
	players could result in winners and losers and u		
	We agree that the trades & transfer methodolog		
	mod 0187, should meet the relevant objectives	o ensure that we can	
	make effective use of the capacity available on		
	that we pay due attention to the physical capabi	lities of the system	

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	at potential donor ASEP	different way. We believe that we should be looking at options that further	Any differentiation, if agreed,
		Whilst we agree that we should seek to maximise the availability of firm capacity at locations where the demand for capacity exists during the constrained period, we want to emphasise that this relates to all points on the system. If there is sufficient demand at one point on the system, then capacity should not be moved from there to another point – this is inefficient and creates additional constraints. Only capacity that is not required at the ASEP at which it is purchased should be able to be moved to another zone or ASEP.	These rules are included within mod proposal 187.
6.3 SSE		On a separate point SSE would question the reason and value for having a separate methodology statement. SSE would see value in having the methodology text included in the UNC as part of a modification proposal, thereby, ensuring a single source for documents that impact on the industry.	The T&T MS is a requirement of the Licence.

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